

Repeal Grocery Tax PAC 2245 NE 19th Ave Payette, Idaho 83661

Honorable Phil McGrane Secretary of State 700 W Jefferson St. Boise, ID 83720

Honorable Phil McGrane:

We hereby submit this cover letter as the chief petitioners for the Initiative on "The Repeal of Sales Tax on Food".

We respectively request that this initiative be submitted to the qualified electors of the State of Idaho for their approval or disapproval at the regular general election to be held November 3rd, 2026.

Respectfully submitted,

Howard Reprearson

Howard Rynearson Chairman 208-740-7613

∕Jacob Rynearson Treasure 208-899-3475

Repeal Idaho Grocery Tax PAC 2245 NE 19th Ave. Payette, Idaho 83661

Honorable Phil McGrane Secretary of State 700 W. Jefferson St. Boise, ID 83720 6/24/2025

JUN 25 '25 AM9:22 IDAHO SECRETARY OF STATE

Honorable Phil McGrane

I hereby submit this letter in response to the analysis and recommendations of the Attorney General's office.

Not being certain of the correct way to address the recommendations, I am forwarding two options. One is a simple request for amendment to the original initiative petition, and the second document enclosed is a re-written copy of the original noting the recommended changes.

Respectfully,

Howard Rynearson 208-740-7613

REQUESTED TITLE:

Repeal of Sales Tax on Food

Be it enacted by the people of the State of Idaho

SECTION 1. That Chapter 36, Title 63, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 63-3622H, Idaho Code, and to read as follows:

63-3622H. FOOD FOR HUMAN CONSUMPTION. There is hereby exempted from the taxes imposed by this chapter the sale of food sold for human consumption. The types and kinds of food products eligible for exemption by this section shall be the same types and kinds of food products that are eligible for purchase with benefits provided under the federal supplemental nutrition assistance program (SNAP) and do not include restaurant sales of food. As used in this section, "food" shall have the same definition as provided in 7 U.S.C. 2012 as that section existed on January 1, 2027.

SECTION 2. That Section 63-3024A, Idaho Code, be, and the same is hereby repealed.

SECTION 3. That Section 63-3077G, Idaho Code, be, and the same is hereby repealed.

SECTION 4. That Section 63-3077H, Idaho Code, be, and the same is hereby repealed.

SECTION 5. That Section 32-706, Idaho Code, be, that only the brief reference to the Grocery Credit be removed.

Funding: For the most part, no funding will be required as signature gathering will be performed by volunteers. Any printing or other minor cost will come from private donations to "Repeal Grocery Tax PAC" organization and then properly reported.

Fiscal Impact Statement: If this initiative is passed it will result in 6% food tax being removed from Idaho State revenue.

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AMENDMENT

This amendment is in reference to the initiative petition titled "Repeal of Sales Tax on Food" submitted by Repeal Idaho Grocery Tax PAC.

Section 5. Idaho Code 32-706. It is hereby requested to amend this section to read that only the brief reference to the Grocery Credit be removed from 32-706.

Section 6. Idaho Code 63-3622J. It is hereby requested to remove this section from the initiative petition.

Section 7. Idaho Code 63-3622FF. It is hereby requested to remove this section from the initiative petition.



STATE OF IDAHO OFFICE OF THE ATTORNEY GENERAL RAÚL R. LABRADOR

July 11, 2025

VIA HAND DELIVERY

The Honorable Phil McGrane Idaho Secretary of State Statehouse

RE: Ballot Titles

Proposed Initiative for Adding a New Section to Title 63, Idaho Code, Relating to Repealing Tax on Food.

Dear Secretary of State McGrane:

An initiative petition was filed on May 28, 2025, proposing to amend title 63 of the Idaho Code. Pursuant to Idaho Code section 34-1809, this office reviewed the petition and provided advisory comments and a certificate of review. Thereafter, the petitioners made changes to their proposed initiative and re-submitted it requesting the assignment of ballot titles. In accordance with section 34-1809, this office must, within ten (10) working days, provide ballot titles for the measure, one short and one general (long) title. The short title-not exceeding twenty (20) words-shall be a distinctive title by which the measure is commonly referred to or spoken of. The general (long) title-not exceeding two hundred (200) words-shall express the purpose of the measure. The ballot titles should give a true and impartial statement of the purpose of the measure and in such language that the ballot title shall not be intentionally an argument or likely to create prejudice either for or against the measure. This letter therefore provides both the short and long ballot titles below, in accordance with Idaho Code section 34-1809. Any person dissatisfied with a ballot title provided herein may appeal to the supreme court by petition, praying for a different title and setting forth the reason why the title is insufficient or unfair.

> Executive Office P.O. Box 83720, Boise, Idaho 83720-0010 Telephone: (208) 334-2400, FAX: (208) 854-8071 Located at 700 W. Jefferson Street, Suite 210

Secretary of State McGrane July 11, 2025 Page 2

BALLOT TITLES

I. Short Ballot Title

Measure exempting food sold for human consumption from state sales taxes and repealing/replacing the existing Idaho Grocery Credit.

II. Long Ballot Title

The measure seeks to remove sales and use taxes on food sold for human consumption by replacing the current grocery credit with an exemption from sales and use taxes on "food sold for human consumption." "The types and kinds of food products" that fall under this exemption are the same "types and kinds of food products that are eligible for purchase with benefits provided under the federal supplemental nutrition assistance program (SNAP)." This would include most standard food items and exclude alcohol, tobacco, and "restaurant sales of food."

The measure also replaces the grocery credit and refund by repealing Idaho Code section 63-3024A (FOOD TAX CREDITS AND REFUNDS) referred to by the Idaho State Tax Commission as the "Idaho Grocery Credit." In addition to repealing the grocery credit, the measure would also remove other references to the grocery credit within the Idaho Code.

CERTIFICATION

I HEREBY CERTIFY that the above ballot title provides an impartial statement of purpose for the enclosed measure and satisfies the requirements of Idaho Code section 34-1809.

Sincerely,

and R. Labrador

RAÚL R. LABRADOR Attorney General

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Section 7. Idaho Code 63-3622FF. It is hereby requested to remove this section from the initiative petition.

FISCAL IMPACT STATEMENT

Summary of Fiscal Impact Statement (100 words)

Starting in Fiscal Year 2028 (FY28), the initiative would decrease general fund revenue because it proposes: to exempt sale of SNAP eligible food for human consumption from the sales and use tax and eliminate the food tax credit. For FY28, the initiative would decrease revenue by between \$200 million and \$230 million.

If Idaho Code Section 32-706, relating to child support in divorce actions, is repealed as proposed there would be an additional fiscal impact to the state general fund because of lost federal incentive payments, federal penalties, increased federal holdbacks, increased state benefit program use, and increased legal costs.

Detailed Statement of Fiscal Impact Including Assumptions

Discussion & Assumptions

To generate the fiscal impact, the Division of Financial Management (DFM) consulted with the Idaho State Tax Commission and the Idaho Department of Health and Welfare (IDHW) to provide a reasonable calculation based on the available data.

Gross Decrease in Sales Tax Revenue & Food Tax Credit

Sales tax data on food sold at grocery stores (or other retail stores selling food to consumers) is not available from tax data in Idaho. In Idaho, retailers are not required to report food item sales, or any other specific items sold at grocery stores. That means Idaho does not have a separate tax rate on food groceries.

Without that information, DFM relied on Utah as a proxy to calculate the fiscal impact because Utah has a separate tax rate on food groceries.

DFM assumed that Utah data may be applied to calculate the fiscal impact of this initiative because of (a) similar economic factors between the states, (b) similar demographics between the states, and (c) geographical proximity.

Utah has statistics available on food groceries sales and aggregate retail sales. Typically, groceries are 11% to 13% of all sales, according to Utah data. The most recent four quarters place this at 11.25% of all sales.

Using Utah as a proxy, DFM calculated as follows:

Sales tax revenue generated by grocery tax in Utah is 11% to 13%

Sales tax revenue in Idaho \$3.7 billion

Applying Utah's 11% to 13% to Idaho's sales tax revenue of \$3.7 billion, DFM arrived at a loss of revenue to the general fund of \$410 million to \$485 million

The 2025 Idaho Legislature amended the Food Tax Credit increasing the Food Tax Credit amount allowed per individual from \$120 to \$155 for years 2025 onward. The current revenue impact for the Food Tax Credit in Idaho is estimated to be between \$210 million and \$255 million in Fiscal Year 2028. The proposed initiative would eliminate this Food Tax Credit.

Based on the above information gathered, the total loss of revenue to the general fund would be between \$410 million and \$485 million, minus the eliminated food tax credit of \$210 to \$255 million. That would result in net revenue impact between \$200 million and \$230 million.

Repeal of Idaho Code Section 32-706

The initiative proposes repealing Idaho Code Section 32-706, relating to Divorce Actions and Child Support. DFM consulted with the IDHW about the repeal of that section. Based on information provided by IDHW, the repeal of Idaho Code Section 32-706, in its entirety, would cause an impact to our state finances due to associated federal and local monetary consequences that would occur, including: lost federal incentive payments, federal penalties, increased federal holdbacks, increased state benefit program use, and increased legal costs. While the specific fiscal impact to the state is difficult to quantify, DFM, in consultation with IDHW, estimates that there will be a fiscal impact should Idaho Code Section 32-706 be repealed in its entirety.

Fiscal Impact Statement: Passage of this initiative would result in 6% of the tax upon the people of Idaho for essential food for human consumption to be removed from the state revenue. This would allow the people to retain and use this revenue for other family necessities.

The initiative to repeal the tax on food will not require the expenditure of state or local funds beyond normal expenses associated with the initiative process. Because there is a cost associated with processing the Grocery Tax Refund, it is anticipated that there will be a cost savings to the general fund and the State Tax Commission.

> MAY 22 '25 PM3:01 IDAHO SECRETARY OF STATE

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